

From Zero to EBP: A Case Study on Implementation and Sustainability

APAI Annual Conference

June 14, 2021

Presenters

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We are a national nonprofit, nonpartisan organization that combines the power of a membership association, serving state officials in all three branches of government, with policy and research expertise to develop strategies that increase public safety and strengthen communities.

How We Work

- We bring people together.
- We drive the criminal justice field forward with original research.
- We build momentum for policy change.
- We provide expert assistance.

Our Goals

- Break the cycle of incarceration.
- Advance health, opportunity, and equity.
- Use data to improve safety and justice.

What is Justice Reinvestment?



A data-driven approach to improve public safety, reduce corrections and related criminal justice spending, and reinvest savings in strategies that can decrease crime and reduce recidivism.

The Justice Reinvestment Initiative is funded principally by the U.S. Department of Justice's Bureau of Justice Assistance (BJA) with additional funding from The Pew Charitable Trusts.

Technical assistance for states participating in the Justice Reinvestment Initiative is provided by the CSG Justice Center and Community Resources for Justice's Crime and Justice Institute.

Over the past 15 years, the CSG Justice Center has helped 31 states control corrections spending and reinvest in strategies to increase public safety.

\$3.2 billion estimated saved or averted

Reinvested more than \$650 million

Averted prison population growth by almost 70,000 people

Reduced prison populations by more than 18,000 people

21 correctional facilities closed

States That Have Used a Justice Reinvestment Approach with Assistance from The Council of State Governments Justice Center*



^{*40} states have pursued a Justice Reinvestment (JR) approach with technical assistance from the CSG Justice Center, The Pew Charitable Trusts, the Crime and Justice Institute, or the Vera Institute of Justice. Impacts relate to states that the CSG Justice Center has worked with on JR.

Justice Reinvestment Initiative - Nebraska Parole

Technical Assistance Time Frame 2014–2017 with implementation

JRI Issues Identified

beginning in 2015

- Parole population growth
- Increase in parole revocations
- Max out of prison after revocation

JRI Policies

- Parole board decision-making guidelines
- Adopt risk and need assessment
- Improve reentry coordination
- Implement effective supervision strategies
- Develop behavior management system
- Address criminal thinking and behavior

The Nebraska Board of Parole and Division of Parole Services have created a more effective parole system.

Parole Supervision Outcomes

28.2% Reduction in Revocation Hearings

From 511 in FY2017 to 367 in FY2020

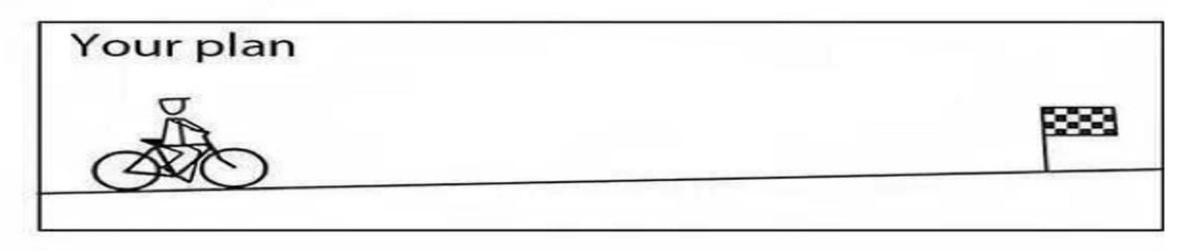
30% Reduction in Recidivism

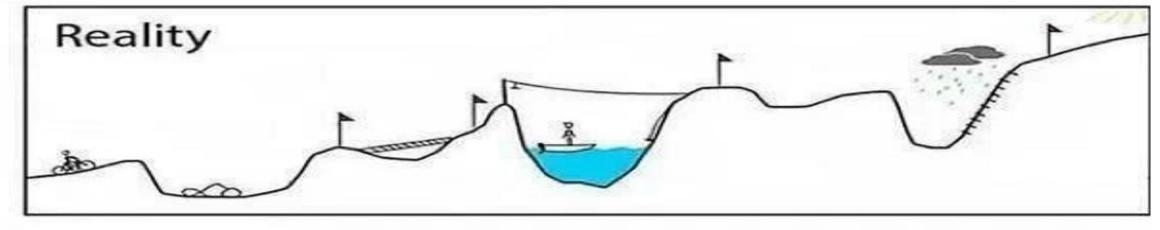
Since FY2018

20% Reduction in Laws Violations

In FY2020

Implementation rarely goes as planned.





Implementation challenges exist for all agencies; Nebraska was no exception.



Six dimensions of implementation have emerged that Nebraska Parole tackled to improve success.



Agency Culture



QA & CQI



Policy & Procedure



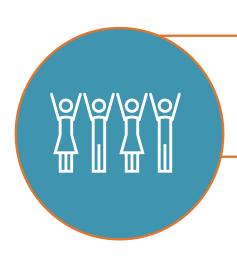
Data Systems



Training & Coaching



Sustainability



Agency Culture

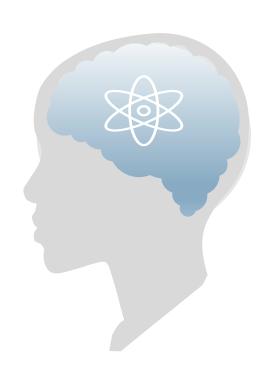
"Culture eats strategy for breakfast." —Peter Drucker

Research shows that agency culture affects how officers approach their work, their loyalty to the agency's mission, and their adherence to best practices.

Agency culture is multifaceted

- Experiences working within the agency
- Individuals' values and ideologies

Achieving culture change in Nebraska has taken time and strategy.



Challenges

- Staff trained as corrections officers
- Lack of staff buy-in to EBP
- Education requirements did not meet best practice standards
- Low pay compared to probation agency

Strategy

- Develop and restructure leadership team
- Support staff learning and maintain accountability
- Listen and adjust strategies
- Advocate for staff (pay, cases go bad, tech upgrades)



Policy & Procedure

Good policy and procedure provide clarity and protection for staff.

Policy and procedures for supervision practices should:

- ✓ Align with agency mission and vision
- ✓ Have foundations rooted in research
- ✓ Provide clarity
- ✓ Be obtainable
- ✓ Be reviewed and updated on a regular basis

Shifting parole supervision from the authority of the Nebraska Department of Correctional Services (NDCS) to the Board of Parole required building policies from the ground up.

PROCESS

- Workgroup
- Representation across all levels of the agency
- Geographic representation
- Strategy of:
 - Draft, Test/Pilot, Finalize

OUTCOMES

- ✓ Alignment with new mission
- ✓ Opportunity to reimagine processes
- ✓ Staff buy-in
- ✓ Clarity of expectations



Training & Coaching

Most supervision practices involve soft skills, which take time to learn and develop.

Types of trainings:

- Initial implementation trainings followed by coaching sessions
- Booster sessions
- Annual trainings
- Academy
- On-the-job training

The strategic sequencing and timing of trainings created a smoother implementation process.

2016

2017

2018

2019

- Cross training with Parole
 Board
- Motivational Interviewing
- STRONG-R
- Development of Protocols

- CaseManagement
- EPICS
- Programming and Services

- Incentives and Sanctions Matrix
- ORAS
- Quality
 Assurance
 Measures

Full CQI development

Cross training with the Board of Parole was essential to creating success.



QA & CQI

Supervisors alone cannot be responsible for all QA and CQI processes.

Quality Assurance

An audit process that retrospectively examines practices to identify and correct divergence from policy or protocol

Continuous Quality Improvement

A set of professional development opportunities that generate current, specific feedback to ensure that services and practices are delivered in an intended manner

- ✓ Case Audits
- ✓ Data Monitoring

- ✓ Direct Observation
- ✓ Audiotape
- √ Videotape
- ✓ Inter-rater Reliability

CQI processes help staff develop and maintain proficiency in the use of skills.

Supervisor monthly random case audits

- Overdue assessments
- Collateral contacts
- Programming compliance
- Urine drug screens
- Electronic monitoring
- EPICS sessions

EPICS skills

- One audio tape submission per month
- Different skill each month

Quarterly field observations

Conducted by supervisor

The quality assurance report makes it easy to scan for staff compliance.

Missing Personal Contacts

Projected No. Missing

This section correlates with the "Review Personal" column and is based on the number of expected contacts. If highlighted, it indicates that client has a missing contact note.

Highlighted Cells:

3 – Indicates client has been released and has not had their ORAS completed within 3 weeks of release (see: Emergency Guidelines).

2 – Indicates "high" risk client with two missing contact notes.

1 – Indicates "high" or "low" risk client with one missing contact note.

Blank Cell:

PO has achieved the expected amount of contact notes.

Non-colored Numbered Cell: Indicates the PO has made "X" more than expected contact notes.

Missing Collateral Contacts

Projected No. Missing

This section correlates with the "Review Collateral" column and is based on the number of expected collateral contacts. Highlighted cell:

Indicates missing collateral contact for any risk level.

Blank Cell:

PO has achieved the expected amount of collateral contact notes.

Non-colored Numbered Cell: Indicates the PO has made "X" more than expected collateral contact notes.

Review Assessments

Based on Reassessment Due Date

"Assessment Date" is highlighted in yellow for any date greater than 6 months prior to today's date. These dates do not factor in extension requests or ORAS's due within the month. Please review all highlighted dates to confirm if the ORAS is past due.

QA reports help monitor staff compliance with activities and deadlines.

				Mo	onth: April 2021				
Supervisor Caseload Missing Personal Contacts				Missing Collateral Contacts			Overdue Assessments		
		Projected No. Missing	2	1	Projected No. Missing	1	Based on Due Date	Count	
Supervisor 1	31	Officer 1	0	0	Officer 1	6	Officer 1	0	
	33	Officer 2	0	2	Officer 2	2	Officer 2	3	
	28	Officer 3	0	0	Officer 3	12	Officer 3	0	
	46	Officer 4	0	0	Officer 4	6	Officer 4	2	
	36	Officer 5	0	0	Officer 5	3	Officer 5	0	
Supervisor 2	29	Officer 6	0	0	Officer 6	1	Officer 6	1	
	17	Officer 7	0	0	Officer 7	1	Officer 7	2	
	40	Officer 8	1	0	Officer 8	4	Officer 8	0	
	23	Officer 9	0	1	Officer 9	4	Officer 9	3	
	28	Officer 10	0	1	Officer 10	1	Officer 10	1	
	35	Officer 11	0	1	Officer 11	5	Officer 11	1	
	21	Officer 12	0	0	Officer 12	2	Officer 12	0	
Supervisor 3	34	Officer 13	1	1	Officer 13	4	Officer 13	2	
	34	Officer 14	0	0	Officer 14	6	Officer 14	0	
	41	Officer 15	0	1	Officer 15	2	Officer 15	4	
	31	Officer 16	0	3	Officer 16	5	Officer 16	3	
	42	Officer 17	0	1	Officer 17	3	Officer 17	1	
	35	Officer 18	0	4	Officer 18	19	Officer 18	0	

QA and CQI processes guide trainings and booster sessions to help grow staff skills.



LEARNING FROM ASSESSING



TRAINING NEVER ENDS



BUILDING STAFF BUILDS SUCCESS



Data Systems

Data System Modifications

- Easy data entry
- Streamline work and documentation for staff
- Collect information in a usable way (drop-down vs. text field)
- Match new policy and procedure

Data Monitoring

- Purposeful (for staff, supervisors, and agency)
- User friendly (visualized, consumable)
- Actionable (policy, trainings, promotions, public affairs, strategic plans)



Data Systems - Example

Implementation of new behavior management system

Data System Modifications

- ✓ Drop-down lists for incentives and sanctions
- ✓ Drop-down lists for use of aggravating/mitigating circumstances
- ✓ Automated supervisor approval processes
- ✓ Electronic signature pads

Data Monitoring

- ✓ Incentive to sanction ratio
- ✓ Type and frequency of incentives and sanctions used
- ✓ Reason and frequency for aggravating/mitigating circumstances
- ✓ Reduction in violations/revocations based on incentives/sanctions used

Creating a functional data system that created efficiencies for staff and allowed for data reporting was a priority.



Multiple data platforms needed a way to communicate

- 1. Client Management (PIMS)
- 2. Risk and Need Assessment (ORAS)
- 3. Sanctions and Incentives (4:1 Behavior Management System)

Solutions

- ✓ Work with platform providers to import/export data
- ✓ Utilize Oracle to pull data from various platforms into functional dashboards and reports

4:1 Behavior Management System

By Carey Group Publishing Utilizing sample testing data

Close Menus

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Management Reports

Main

My Dashboard

Enter Behaviors/Responses

Customize Prosocial Responses

Run Reports

Manage Password

Main User's Guide

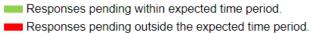
EBP Resources

Back to PIMS

My Dashboard

My Pending Actions







Supervisors' pending departure response within expected time period.

Supervisors' pending departure response outside expected time period.

My Caseload Overview

Clients I Supervise

Prosocial customization needed: 1 Individuals

2	Number of Inactive Clients:	0
2	Low	0
0	Low-moderate	0
0	Moderate	0
0	High	0
	2 0 0	2 Low 0 Low-moderate 0 Moderate

•

My Ratios

Ratio of Prosocial Events to Noncompliance Events	1:1
Submit Ratio of Prosocial Behaviors to Noncompliance Behaviors	8:1
Submit Ratio of Prosocial Responses to Noncompliance Responses	5:1

4:1Behavior Hanagent System®

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Enter Behaviors/Responses

Select Staff

Search Client

First Name
Inmate ID

Last Name

Search All

Search My Caseload

Search

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Back to PIMS

Enter Behaviors/Responses

Select Staff

NICaMS Id jmiller012

Jennifer Miller

RICHARD WALKER

Or Search By Name

Edit Client

Proceed to Record Behaviors/Responses

Risk Level Moderate

10/25/1966 **Date Placed**

Denison Campbell Assigned to

Criminogenic Needs Criminal Attitudes and Behavioral Patterns

Substance Abuse

Neighborhood Problems

Family and Social Support

Current Active Period

Event Date	Response Date	<u>Type</u>	<u>Level</u>	Behavior	Response	Level	
04/25/18	04/25/18	Noncompliant	Н	Narcotics: Refusal to Test	Substance Abuse Evaluation - Obtain and follow recommendations	М	edit
10/13/17	10/13/17	Noncompliant	М	Employmen/Educationt: Failure to secure employment within 30 days Narcotics	Cognitive behavioral program referral Written Directive - Other	М	<u>edit</u>
10/13/17	10/13/17	Noncompliant	L	Finances/other: Failure to meet other financial obligation Residence: Changing residence without prior notice/approval	Increased Reporting up to 30 days Written Directive	L	edit
10/13/17	10/13/17	Prosocial	N/A	Positive receptivity to case planning process	Removal of sanction	М	<u>edit</u>
10/13/17	10/13/17	Noncompliant	М	Associates: While engaged in criminal behavior Associates: With person convicted of a crime Intoxicants Laws: Infraction (Requires Board Approval) Narcotics	Electronic Monitoring Increase reporting for up to 30 days Worksheet assignment (e.g., thinking report, Carey Guide Tool, BITS worksheet) Written Directive - Other	М	edit

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Select Behaviors/Responses

RICHARD WALKER

Back to Client's Event Page

Risk Level Moderate Criminogenic Needs

10/25/1966

Assigned to Denison

Campbell

Criminal Attitudes and Behavioral

Patterns

Family and Social Support

Substance Abuse

Neighborhood Problems

New Event

Date Placed

Event Date

8/20/2019

Jennifer Miller Entered by

Select Prosocial Behavior
 Select Noncompliance Behavior

Select Behavior(s)

Search Behaviors

Clear Search

- Special Condition: SAP
- Associates: While engaged in criminal behavior
- Associates: With person convicted of a crime
- Communication Devices
- Community service: Failure to comply with community service requirements
- Directives: Failure to obey directives
- Employmen/Educationt: Failure to secure employment within 30 days
- Employment/Education: Failure to maintain
- Finances/other: Failure to meet other financial obligation
- Financial: Failure to pay child support, restitution, fines
- Financial: Incuring Debt
- Financial: Programming Fees
- Intoxicants
- Intoxicants: Refusal to Test
- Laws: Failure to Report

Special Condition	n: Sex Offender Special Condition /								
Special Condition	Special Condition: Sex Offender Special Condition 8								
Special Condition	n: Take Medication as Prescribed								
Tampering or re	moval of electronic monitoring equipment or CAM								
Travel: Out of co	☐ Travel: Out of county without permission								
Travel: Out of St	tate Without Permission								
Weapon:									
Event Description:	Mr. X failed to report per the conditions of his parole.								

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Noncompliance Response

RICHARD WALKER

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Criminal Attitudes and Behavioral Risk Level Moderate Criminogenic Needs

Patterns Date Placed 10/25/1966

Family and Social Support Assigned to Denison

Substance Abuse Campbell

Neighborhood Problems

Event Date: 08/20/2019 Entered by: Jennifer Miller

Behavior(s): Laws: Failure to Report

Determined Presumptive Response Level: Low

Response Date

Responses	Type	Criminal Attitudes and Behavioral Patterns	Associations	Aggression- STRONG-R	Family and Social Support	Abuse	Education/Employment/Financial	Employment- STRONG-R	Neighborhood Problems	Criminal History
Conference with Supervisor	Α	✓	√	✓	✓	✓				
Curfew	Α									
Increased Reporting up to 30 days	Α									
Job log requirement	Α							~		
Job readiness class	B-C	✓								
Relapse prevention plan	B-C	✓	✓	✓	√	√				
Restrict contact with specific	Α		✓							

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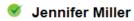
Back to PIMS

Enter Behaviors/Responses

Select Staff

NICaMS Id | jmiller012

Or Search By Name



RICHARD WALKER

Edit Client

Proceed to Record Behaviors/Responses

Back to PIMS

Risk Level Moderate

Date Placed 10/25/1966

Assigned to Denison Campbell Criminogenic Needs

Criminal Attitudes and Behavioral Patterns

Family and Social Support

Substance Abuse

Neighborhood Problems

Current Active Period

Event	<u>Response</u>	<u>Type</u>	Level	Behavior	Response	Level	
<u>Date</u>	Date						
08/20/19	08/20/19	Noncompliant	L	Laws: Failure to Report	Conference with Supervisor Increased Reporting up to 30 days	L	<u>edit</u>
04/25/18	04/25/18	Noncompliant	Н	Narcotics: Refusal to Test	Substance Abuse Evaluation - Obtain and follow recommendations	М	<u>edit</u>
10/13/17	10/13/17	Noncompliant	М	Employmen/Educationt: Failure to secure employment within 30 days Narcotics	Cognitive behavioral program referral Written Directive - Other	М	<u>edit</u>
10/13/17	10/13/17	Noncompliant	L	Finances/other: Failure to meet other financial obligation Residence: Changing residence without prior notice/approval	Increased Reporting up to 30 days Written Directive	L	edit
10/13/17	10/13/17	Prosocial	N/A	Positive receptivity to case planning process	Removal of sanction	М	<u>edit</u>
10/13/17	10/13/17	Noncompliant	М	Associates: While engaged in criminal behavior Associates: With person convicted of a crime Intoxicants	Electronic Monitoring Increase reporting for up to 30 days Worksheet assignment (e.g., thinking report, Carey Guide Tool, BITS worksheet)	М	<u>edit</u>

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Stabilizing Departure/Destabilizing Departure 49

RICHARD WALKER

Back to Client's Event Page

Risk Level Moderate Criminogenic Needs Criminal Attitudes and Behavioral

Patterns **Date Placed** 10/25/1966

Family and Social Support Assigned to Denison

Substance Abuse Campbell

Neighborhood Problems

Determined Response Level: Low

A lower-level response is not available in this case. Please return to the response options screen and select an appropriate response, or select "Upward Departure" from this screen.

 Downward Departure Upward Departure Request for:

	Stabilizing	Factor	Destabilizing	
		Acute Alcohol Intoxication	· ?)
?		Attitude	· ?)
?		Employment		
?		Nexus with Offense	· ?)
?		Prosocial Support System		
		Special Offender Category	· ?)
?		Substance Use	· ?)
?		Supervision Compliance	· ?)
?		Time On Supervision	· ?)
		Violence or Threats	· ?)

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Noncompliance Response

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Risk Level Moderate Criminogenic Needs

Date Placed 10/25/1966

Assigned to Denison

Campbell

Criminal Attitudes and Behavioral

Patterns

Family and Social Support

Substance Abuse

Neighborhood Problems

* Pending Supervisor Approval *

Event Date: 08/20/2019 Entered by: Jennifer Miller

Behavior(s): Laws: Failure to Report

Determined Presumptive Response Level: Low

Response Level Change Requested: Upward

Requested Response Level: Medium

Update your departure request or resubmit.

You may return <u>Back to the Client's Event Page</u>
Or return <u>Back to the main Search Page</u>

		Risk Level							
		Low	Moderate	High	Very High				
uo	Low	Low Response	Low Response	Medium Response	High Response				
fViolation	Medium	Low Response	Medium Response	Medium Response	Very High Response				
Severity of	High	Medium Response	Medium Response	High Response	Very High Response				
Se	Very High	Medium Response	High Response	Very High Response	Very High Response				



Management Reports

Dashboard

Noncompliance

Noncompliance Behaviors Noncompliance Responses Ratios

Prosocial

Prosocial Behaviors

Prosocial Responses

Prosocial Response Preferences

Departures

Departures Requested

Departures Approved

Departures Denied

Stabilizing/Destabilizing Factors

Other

Caseload Report

Time Lapse

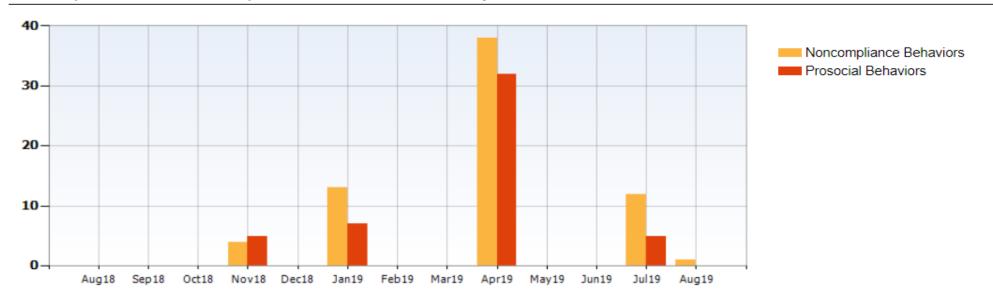
Staff and Client Reports

Dashboard

Data Filters

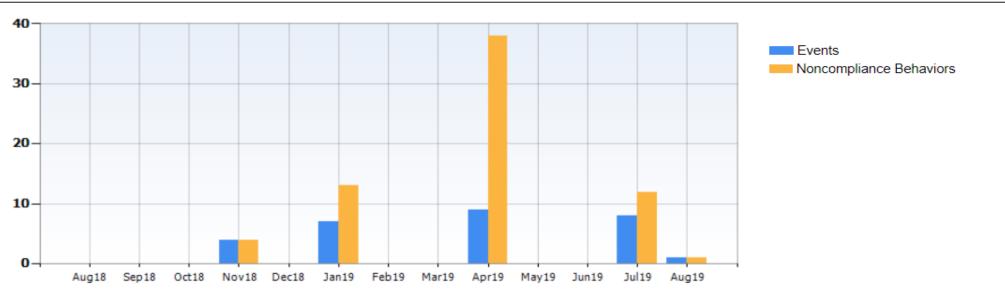
From	8/20/2018	То	8/20/2019
Agency			
Unit	✓ Unassigned	Staff	All ▼
Check All	✓ Lincoln 1: Lincoln 1	Staff Status	○ Active ○ Inactive ● Both
	✓ Lincoln 2: Lincoln 2	Stall Status	Active Inactive Both
	■ Norfolk / SOU: Norfolk / SOU		
Client			
Status	○ Active ○ Inactive ● Both		
Client	All ▼	Risk Level	All ▼
Gender	All ▼	Race	All ▼
			Update Data Clear Al



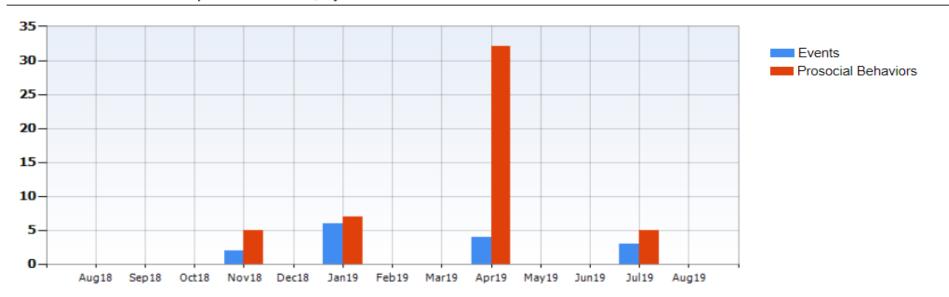


Noncompliance Behaviors Compared to Events, by Month



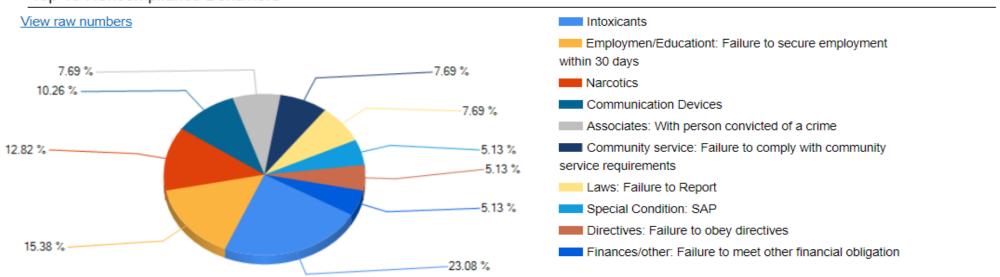






Top 10 Noncompliance Behaviors





Dashboard Examples

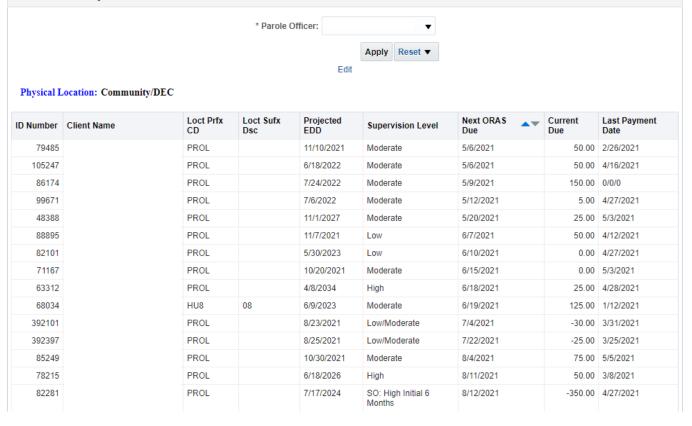
Utilizing sample testing data

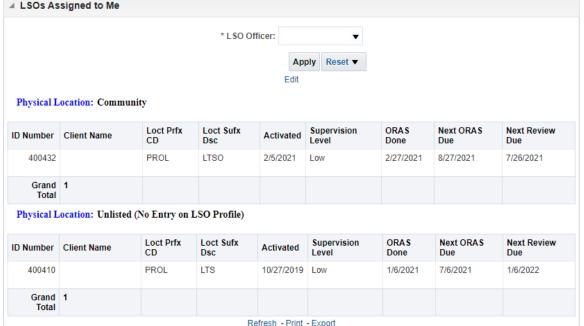
Caseload (by Location) Caseload (Inc. Address/Phone) My APIWs Client Profile ORAS Research EM Installs Risk Assessments Reporter Classify (NDCS)

Dashboard Explanation and Guidance

Parole Clients by Location

Welcome to the Updated Caseload Dashboard/Work Queue page. Please select your name on the 2 prompts below to generate a listing of your caseload (parole clients and LSOs). At the top of this page, you will see subpages listed for "My APIWs", "Client Profile", "ORAS Research", "EM Installs", and "Risk Assessments". These pages will assist you with listing out your active APIWs (those to be completed and waiting on available beds), learning more about your new clients as far as issues like behavioral health or clinical programming, providing some of the collateral information to complete an accurate ORAS assessment, and a listing of individuals who are to have EM installed on today's date. The Risk Assessments page is still in development as of 5/3/2021. If you have any issues, questions, or concerns regarding this dashboard page or the associated subpages, please let Jennifer Miller know by emailing her at jennifer.miller@nebraska.gov. Thanks!





APIWs APIWs AVRs CAM/EM Cust Sanc Fees/Funding Hearings Sanctions Lifetime POs

No Response Date in BMS System

Supervisor:

Parole Officer	ID Number	Inmate Name	Event Date	Behavior(s)
			3/26/2021	Employment/Education: Failure to maintain
				Financial: Programming Fees
			Intoxicants	
				Special Condition: Curfew
				Special Condition: Electronic Monitoring
			3/18/2021	Directives: Failure to obey directives

Supervisor:

Parole Officer	ID Number	Inmate Name	Event Date	Behavior(s)
			3/4/2021	Special Condition: Follow rules of Facility
			4/27/2021	Narcotics

Supervisor:

Parole Officer	ID Number	Inmate Name	Event Date	Behavior(s)
			4/6/2021	Special Condition: Curfew
			5/11/2021	Special Condition: CAM
			4/12/2021	Directives: Failure to obey directives
				Special Condition: Curfew
				Special Condition: Electronic Monitoring

Supervisor:

Parole Officer	ID Number	Inmate Name	Event Date	Behavior(s)
		1/29/2020	Special Condition: CAM	
			1/15/2021	Directives: Failure to obey directives
3/22/2021		3/22/2021	Laws: Misdemeanor (Must receive Board Approval before Issuing)	
				Special Condition: No Gang Association

Sorted by PO and then Most Recer

Parole Officer	Event Date	ID Number
	5/6/2021	88798
	5/12/2021	84303
	5/10/2021	89116
		99344
	5/11/2021	88813
		89533
	5/7/2021	89533
	5/7/2021	78861
	5/11/2021	88892
		99207
	5/5/2021	82647
		87463
	5/9/2021	73571
	5/7/2021	85839
	5/10/2021	63102
	5/11/2021	82059
	5/6/2021	89024
	5/11/2021	53616
	5/6/2021	45665
	5/10/2021	87418
	5/6/2021	81259
		99731
	5/10/2021	69497
	5/10/2021	84194
1	5/7/2021	99780
	5/5/2021	66353



Sustainability

Ensure that the work is linked to the mission and embedded into agency culture and expectations.

- ✓ Recruiting and hiring
- ✓ Job descriptions
- ✓ Performance evaluations
- ✓ Promotions

Working toward sustainability takes strategy, continuous focus, and flexibility, but it never really ends when you are a learning organization.

Challenges

- Change in education requirements
- Resistance to a change in expectations
- Staff turnover
- Budget (delayed raises)
- Not all leadership had skill sets necessary to be effective



Questions

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This project was supported by Grant No. 2019-ZB-BX-K002 awarded by the Bureau of Justice Assistance. The Bureau of Justice Assistance is a component of the Office of Justice Programs, which also includes the Bureau of Justice Statistics, the National Institute of Justice, the Office of Juvenile Justice and Delinquency Prevention, the Office for Victims of Crime, and the SMART Office. Points of view or opinions in this document are those of the author and do not necessarily represent the official position or policies of the U.S. Department of Justice. To learn more about the Bureau of Justice Assistance, please visit bja.gov.

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